

RELEASED IN FULL

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ACTION AF-01

INFO	LOG-00	AID-01	CIAE-00	SMEC-00	OASY-00	DODE-00	EB-01
	OIGO-01	FBIE-00	H-01	INM-02	TEDE-00	INR-00	IO-14
	L-01	ADS-00	M-00	NSAE-00	NSCE-00	OIC-02	OMB-01
	PA-01	PM-00	PRS-01	P-01	SP-00	SR-00	SS0-00
	SS-00	STR-01	TRSE-00	T-00	USIE-00	PMB-00	PRM-10
	PRME-01	DRL-09	G-00	/049W			

-----A60F4B 131543Z /38

O 131541Z FEB 95
FM AMEMBASSY BUJUMBURA
TO SECSTATE WASHDC IMMEDIATE 5264
RWANDA COLLECTIVE IMMEDIATE
INFO USDAO YAOUNDE CM IMMEDIATE
USCINCEUR VAIHINGEN GE IMMEDIATE
USMISSION GENEVA IMMEDIATE
JAC MOLESWORTH RAF MOLESWORTH UK IMMEDIATE

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E.O. 12356: N/A
TAGS: PREF, PREL PGOV, PHUM, BY
SUBJECT: REGIONAL REFUGEE CONFERENCE - NOT OUT OF
THE GATE AND ALREADY IN TROUBLE

REF: ADDIS ABABA 1054

1. THIS IS AN ACTION CABLE. PLEASE SEE PARA. 5.
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SUMMARY

2. THE PREPARATORY MEETING OF THE REGIONAL REFUGEE CONFERENCE OPENED WITH RWANDA'S OBJECTION TO THE STRUCTURE OF THE PREAMBLE OF THE PLAN OF ACTION WHICH COMBINED CONSIDERATION OF RWANDA AND BURUNDI. FOLLOWING THIS STRUCTURAL CONCERN ARE MORE FUNDAMENTAL OBJECTIONS INCLUDING: ANY PRESUMPTION OF THE EXISTENCE OF DISPLACED RWANDANS WITHIN RWANDA, ANY MENTION OF RECONCILIATION AND ANY DISCUSSION OF A ROLE FOR THE OAU IN RWANDA'S REFUGEE ISSUES. RWANDA APPEARS DETERMINED TO REGAIN THE POINTS CEDED IN ADDIS. PRM/AAA DIRECTOR MCKELVEY FEARS SUCH BASIC RESISTANCE COUPLED WITH A LACK OF STRONG LEADERSHIP FROM THE MEETING CHAIR, OAU REPRESENTATIVE BA, MAY GROUND THE CONFERENCE BEFORE IT GETS UNDERWAY. SHE SUGGESTS PREVENTIVE ACTIONS BELOW. END SUMMARY.

RWANDAN OBJECTIONS START AT THE PREAMBLE

3. PRM/AAA DIRECTOR MCKELVEY REPORTS FROM THE REFUGEE CONFERENCE SITE THAT THE PREPARATORY MEETING OF THE REGIONAL REFUGEE CONFERENCE OPENED LATE FEBRUARY 13 WITH RWANDA'S REQUEST FOR REVISION OF THE PLAN OF ACTION BEFORE DISCUSSING THE AGENDA FOR THE MINISTERIAL MEETING (TO WHICH RWANDA ALSO HAD OBJECTIONS). PROBLEMS BEGAN AT THE PREAMBLE WITH AN OBJECTION TO THE JOINT
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CONSIDERATION OF RWANDA AND BURUNDI. THIS BECAME THE PRETEXT FOR MORE OBJECTIONS TO THE SUBSTANCE, RATHER THAN JUST THE STRUCTURE OF THE CONFERENCE'S FUNDAMENTAL CONCERNS. SOME SPECIFIC STICKING POINTS: A) ANY ADMISSION TO THE EXISTENCE OF DISPLACED RWANDANS WITHIN RWANDA, B) ANY DISCUSSION OF RECONCILIATION, C) ANY MENTION OF A ROLE FOR THE OAU IN RWANDA'S REFUGEE QUESTION.

4. DELEGATES AGREED TO A RECESS FOR CONSULTATIONS

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SINCE THEY HAD ONLY RECENTLY RECEIVED COPIES OF THE PLAN OF ACTION. A SUBCOMMITTEE, CHAIRED BY UNCHR AFRICA BUREAU DIRECTOR MORJANE, WAS FORMED TO CONSIDER AND RE-EDIT THE PLAN OF ACTION DURING THE RECESS. THE SUBCOMMITTEE DISBANDED, HOWEVER, WITHOUT AGREEMENT ON A REVISED PREAMBLE TO PRESENT TO THE FULL SESSION, WHICH IS TO RECONVENE AT 1600H.

5. GIVEN RWANDAN DETERMINATION TO RE-COUP ANY CONCESSIONS MADE AT THE ADDIS PREPARATORY MEETING (REFTEL) TOGETHER WITH INEFFECTUAL LEADERSHIP FROM MEETING CHAIR, OAU REPRESENTATIVE BA, DIRECTOR MCKELVEY IS CONCERNED THE CONFERENCE COULD BE HAMSTRUNG BEFORE IT STARTS. SHE SUGGESTS THE FOLLOWING ACTIONS:

- FOR KIGALI: REQUEST AMBASSADOR RAWSON STRESS THE NEED FOR RWANDA'S GENUINE COOPERATION ON REFUGEE QUESTIONS WITH ALL AFFECTED PLAYERS IN THIS AGREED UPON FORUM.

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- FOR STATE: REQUEST A HIGH-LEVEL DEPARTMENT CALL IN CONJUNCTION WITH OR ADDITION TO AMBASSADOR RAWSON'S CONTACT.

- FOR KAMPALA: REQUEST THAT COMMISSIONER OGATA BE ADVISED OF THE MEETING'S STATUS SO SHE CAN SOLICIT UGANDAN EFFORTS IN SUPPORT OF THE CONFERENCE.

- FOR ADDIS ABABA: REQUEST AMBASSADOR SALIM SALIM ALSO BE ADVISED SO STRONGER OAU WEIGHT CAN BE BROUGHT TO BEAR.

6. MINIMIZE CONSIDERED.

KRUEGER

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